

Message Text

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ACTION ARA-20

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

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COME-00 TRSE-00 AID-20 PC-15 DRC-01 IO-13 /149 W

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P R 070045Z SEP 73

FM AMEMBASSY MANAGUA

TO SECSTATE WASHDC PRIORITY 2397

INFO AMEMBASSY CARACAS

AMEMBASSY GUATEMALA

AMEMBASSY SAN JOSE

AMEMBASSY SAN SALVADOR

AMEMBASSY TEGUCIGALPA

USCINCSO

C O N F I D E N T I A L MANAGUA 3666

USCINCSO FOR POLAD

E.O. 11652: GDS

TAGS: PFOR, OAS, VE, CU, NU

SUBJECT: VENEZUELAN INITIATIVE TO RELAX SANCTIONS

AGAINST CUBA: GON REPLY

REF: MANAGUA 3401

1. SUMMARY: FOREIGN MISTRY GAVE EMBASSY SEPTEMBER 6
A COPY OF THE "MEMORANDUM" IT HAS SENT IN REPLY TO
THE VENEZUELAN OAS INITIATIVE. IN EXPRESSING ITS
DISAGREEMENT WITH THE VENEZUELAN PROPOSAL, THE FOREIGN
MINISTRY(A) REJECTS THESIS THAT CONDITIONS HAVE CHANGED
AND SUGGESTION THAT SANCTIONS IMPOSED FOR PEACE AND
SECURITY REASONS CAN BE LIFTED FOR IDEOLOGICAL REASONS;
(B) MAINTAINS THAT CUBAN THREAT TO PEACE AND SECURITY
IS DIMINISHED BUT NOT TOTALLY ELIMINATED AND GOC
DEMONSTRATES BOTH FAVORABLE AND UNFAVORABLE ATTITUDES;
AND (C) INSISTS THAT SANCTIONS CAN BE LIFTED ONLY BY TWO-
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THIRDS VOTE OF COUNCIL MEMBERS. END SUMMARY.

2. THE FOLLOWING IS AN EMBASSY TRANSLATION OF FOREIGN MINISTRY MEMORANDUM. QUOTE. THE FOREIGN MINISTRY OF NICARAGUA HAS RECEIVED THE AIDE MEMOIRE AND PROPOSED RESOLUTION FORMULATED BY THE FOREIGN MINISTRY OF VENEZUELA WHICH IT ANALYZES THE MEASURES ADOPTED AT THE NINTH MFM CONCERNING THE GOVERNMENT OF CUBA AND REQUESTS OUR OPINION. THE FOREIGN MINISTRY OF NICARAGUA REGRETS THAT IT CANNOT AGREE WITH THE CRITERIA OF THE FOREIGN MINISTRY OF VENEZUELA TO THE EFFECT THAT THE PROFOUND CHANGES EXPERIENCED IN INTERNATIONAL RELATIONS IN RECENT YEARS AND THE PREDOMINANCE OF THE IDEA THAT ALL STATES SHOULD DEVELOP THEIR RELATIONS IN A SENSE OF FULL COOPERATION AND PLURALISTIC SOLIDARITY REQUIRE AN ANALYSIS OF THE MEASURES ADOPTED AT THE (NINTH)MEETING OF CONSULTATION. IN EFFECT, THOSE MEASURES WERE NOT ADOPTED FOR IDEOLOGICAL REASONS BUT BECAUSE OF ACTS THAT QUOTE CONSTITUTE AN AGRESSION AND AN INTERVENTION BY THE GOVERNMENT OF CUBA IN THE INTERNAL AFFAIRS OF VENEZUELA UNQUOTE. CORRELATIVELY, THE REMOVAL OF THOSE MEASURES SHOULD NOT BE BASED ON IDEOLOGICAL REASONS SUCH AS THOSE CONTAINED IN THE FIVE CONSIDERATIONS OF THE PROJECTED (VENEZUELAN) RESOLUTION, BUT RATHER ON THE FACT THAT QUOTE THE GOVERNMENT OF CUBA WOULD HAVE CEASED TO CONSTITUTE A DANGER TO THE PEACE AND SECURITY OF THE CONTINENT UNQUOTE, AS STATED IN RESOLUTION OF THE NINTH MEETING OF CONSULTATION. WITH REGARD TO THIS FUNDAMENTAL QUESTION, THE FOREIGN MINISTRY OF NICARAGUA BELIEVES THAT, WHILE THERE SEEMS TO HAVE BEEN SOME DIMUNITION IN THE DANGER, IT CANNOT BE SAID TO HAVE BEEN TOTALLY ELIMINATED. THERE ARE SOME FAVORABLE INDICATIONS SUCH AS THE RECENT CONVENTION WITH USA CONCERNING AIR PIRACY AND THE OPPORTUNE AND GENEROUS AID GIVEN TO THE PEOPLE OF NICARAGUA WHEN THE EARTHQUAKE DESTROYED MANAGUA LAST DECEMBER. HOWEVER, THERE ARE ALSO SOME UNFAVORABLE SIGNS SUCH AS THE CUBAN GOVERNMENT'S REITERATION OF ITS LACK OF A DESIRE TO RETURN TO THE OAS, AS PRESIDENT CALDERA RECOGNIZED IN THE PRESS STATEMENTS ATTACHED TO THE VENEZUELAN AIDE MEMOIRE. IT COULD BE, AND IT IS HOPED, THAT IN THE FUTURE THERE WILL BE

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A CHANGE IN THE ATTITUDE OF THE GOC, AND THEN WILL BE THE TIME TO REMOVE THE MEASURES ADOPTED. GIVEN ITS BROTHERLY FEELINGS FOR THE NOBLE CUBAN PEOPLE, NICARAGUAN WOULD VIEW SUCH AN EVENT WITH GREAT PLEASURE. WITH REGARD TO THE VENEZUELAN FOREIGN MINISTRY'S PROPOSAL THAT THE PERMANENT COUNCIL OF THE OAS SHOULD LEAVE THE MEMBER STATES FREE TO ESTABLISH RELATIONS WITH CUBA, THE NICARAGUAN FOREIGN MINISTRY BELIEVES THAT APPROVAL OF SUCH

A RESOLUTION REQUIRES THE AFFIRMATIVE VOTE OF TWO-THIRDS OF THE MEMBERS OF THE COUNCIL, AS DETERMINED IN THE RESOLUTION OF THE MEETING OF CONSULTATION AND THE TERMS OF THE RIO TREATY REQUIRING THIS MAJORITY FOR DECISIONS OF THE ORGAN OF CONSULTATION.

BASED ON THIS CRITERIA, EVEN THOUGH THE PROPOSED VENEZUELAN RESOLUTION DOES NOT REFER TO THE RESOLUTION OF THE MEETING OF CONSULTATION, IT CONSTITUTES A DEROGATION OF IT, AND THE COUNCIL CANNOT MAKE SUCH A DEROGATION EXCEPT PURSUANT TO A DELEGATION OF THE MEETING OF CONSULTATION. THE FACT THAT

AT PRESENT SEVEN MEMBER COUNTRIES OF THE OAS ARE NOT APPLYING THE MEASURES DECREED BY THE MEETING OF CONSULTATION, DOES NOT CONSTITUTE, IN THE JUDGMENT OF THE NICARAUGAN FOREIGN MINISTRY, AN ARGUMENT IN FAVOR OF THEIR DEROGATION. IT IS TRUE THAT FAILURE TO APPLY THESE SANCTIONS WEAKENS THE INTERAMERICAN SYSTEM, BUT THE SYSTEM WILL BE EVEN MORE WEAKENED IF WE REPEAL THE SANCTIONS WITHOUT THE CAUSES THAT MOTIVATED THEM BEING TOTALLY ELIMINATED. END QUOTE.

3. EMBASSY WILL AIR POUCH A COPY OF SPANISH TEXT OF THE FOREIGN MINISTRY MEMORANDUM TO ARA/CEN/N. SHELTON

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